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NIS COMMITTEE MEETING NO. 17

20 December 1948

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1. Members present were as follows:

Dr. Dunn Dr. Appleton Col. Bromley Capt. Field

State State Army Army Navy

CIA

Lt. Col. DeHority Maj. Gamber

Air Force CIA (Chairman)

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- 2. The current practice regarding the maintenance of records of NIS Committee meetings is for committee members of the IAC Agencies to prepare minutes of NIS Committee meetings for use within their Agencies and, when desired, to pass copies of these minutes to BIG for check. Such a procedure enhances continuity for NIS activity within the Agencies and requires translation of the Committee deliberations into terms of each Agencies commitments. BIG reviews the Agency minutes to assure that there are no misunderstandings, either on the part of the Agencies or BIG. Several members stated that it would be better if the Agencies were to receive copies of BIG minutes in order that they might have a clear understanding of BIG concepts of various commitments. It was finally decided that one copy of BIG minutes will go on a personal and confidential basis to each Committee member and that members will then prepare minutes for Agency use.
- 3. The Chairman discussed the treatment to be given certain NIS chapters which do not contain sufficient material to warrant publication by section; and also the treatment of NIS sections which contain only meager material. He made the following points:
 - a. The NIS concept permits sufficient flexibility to accommodate the "task force" principle; that is, the form which each NIS will take should be regulated by its actual content and not by blind following of a form.
 - b. The NIS outline guides provide for the ideal treatment of the most complex area: there will be many areas to which these guides will not be fully applicable.

- c. Where an area (such as the USSR) will potentially permit of complete treatment, the complete chapter and section form should be adhered to, even though, at the time of preparation, the material actually available is incomplete.
- d. Where an area (such as Transjordan) affords material (although what there is has importance) too meager to warrant chapter publication and the area does not potentially permit of complete treatment, the material available for a chapter should be placed in the appropriate section of Chapter I with a statement that further treatment will not appear elsewhere in the NIS. The regular chapter requirements should be followed in preparing the section for Chapter I.
- e. Instances may arise where not only chapters but even supplements will be omitted and all material included in the appropriate sections of Chapter I.
- f. This form of treatment will result in two types of section for Chapter I: (a) the type discussed above, which contains all of the material known on the subject; and (b) the orthodox type, which summarizes the salient features of a complete NIS chapter.
- g. Where a chapter has material enough to be published in chapter form, but the material of one or more sections is too meager to warrant publication in section form, the material of such sections should be combined, where appropriate, with that of other sections or be treated in the introduction to the chapter. Where a section or sections are inapplicable to an area, they should, of course, be completely omitted. In either of these events, the prescribed numbering system for sections should be preserved. For example, if a country has no navy, the sections of Chapter VIII would be numbered 80, 81, and 83.
- h. In consequence, a number of NIS may well consist only of Chapter I.
- 4. Chapter coordinators are to examine (with their contributors) the production schedule for FY 1949 and determine, for the areas listed thereon, which chapters should be treated in the form of sections of Chapter I and which should receive regular treatment. Members should be prepared to discuss this matter at the next meeting (Tuesday, 28 December 1948). Thereafter, section coordinators will examine the FY 1949 schedule to determine which sections should be treated in regular section form and which should be treated as discussed in subparagraph g above.

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- 5. The State member asked for guidance on the limitations as to bulk which should be placed on sections. The following points were made by the Chairman:
 - a. It is impracticable to place artificial limitations on the bulk of sections.
 - b. Generally speaking, a section should contain enough detail to serve as a basis for strategic and highest level operational planning but not so much detail as to obscure main issues.
 - c. As a matter of practice, the concept of how large a section should be will have to be determined by experience. For the time being, in case of doubt, contributors should err on the side of including too many details in order to avoid superficial treatment.
- 6. Capt. Field asked whether the treatment of Chapter III material in NIS 28 (Syria and Lebanon) is to be treated in Section 12 instead of in chapter form. The consensus was that the section should be divided into two parts, one for Syria and one for Lebanon.
- 7. It. Col. DeHority pointed out that the treatment prescribed for Supplement No. I calls for considerably more detail than that called for in Section 35. He stated that it might be awkward to include Supplement No. I material in Section 12. It was the consensus that Supplement No. I material should be placed in Section 12 but that it might be clearly labeled as Supplement material.
- 8. The Chairman reported on the status of Chapter I, NIS (Tentative)—Turkey. BIG has prepared a preliminary draft of all sections except 13 and 14. These two sections can be prepared only after BIG has received Chapters IV and V from State. Also, there has been some delay in BIG in drafting because of the priority of other work. As soon as the preliminary draft of the chapter has been prepared, it will be passed out to the Chapter I Subcommittee for study by the Agencies.
- 9. The Committee approved the addition of S45 (Okinawa) to the FY 1950 schedule of Chapter II for October 1949 and the deletion from the schedule of NIS 39-I (Northwest China) for May 1950.
- 10. The question of preparing Chapter VI for NIS 65 (Alaska) was discussed. It was pointed out that State cannot prepare this material because it is concerned with US territory; that the chapter, if prepared, will have to be prepared by the Armed Forces Agencies or, under their coordination, by a civilian agency, such as the Department of the Interior; that, in the latter event, funds would undoubtedly be required;

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It was agreed that the Committee members should

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brief their Agency members of JIG on these problems and ascertain whether the production of Chapter VI is indeed necessary and, if so, how it is to be produced.

- 11. The Chapter coordinator for Chapter VIII (Army) is to be prepared at the next meeting to discuss the nature of Chapter VIII for NIS 67 and 68 (Iceland and Greenland).
- 12. It was announced that it will be feasible to publish about 1,500 copies of the preliminary gazetteer for NIS 26 (USSR) and that Army's complete requirement of 1,000 cannot be wholly satisfied. It was also announced that Part I of the gazetteer (Western Russia) will probably be published in January 1949.
- 13. It was announced that the DCI has authorized the dissemination of SID-USSR in the same manner as provided for the NIS.
- U_4 . Draft of the following proposed policy for dissemination of NIS to non-IAC Agencies and private institutions was distributed to members. This policy will be discussed at the next meeting:
 - a. Basic intelligence, under proper security safeguards, should be made available on a "need to know" basis to non-IAC Government Agencies and to private institutions under contract to intelligence agencies.
 - b. NIS, or portions thereof, will be made available by the intelligence agencies to non-IAC Agencies and to private institutions under contract to intelligence agencies only within the framework of their agency security systems.
 - c. Before dissemination of NIS, or portions thereof, to non-IAC Agencies or private institutions, the agencies concerned with the production of the intelligence in question will be consulted (Third Agency Rule).
- 15. The next meeting (No. 18) was set for 28 December 1948 at 1000 hours.

Distribution:

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